

European solvency regulation for pension funds

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- Revision IORP (Institutions for Occupational Retirement Provision) Directive
 - o Background
 - o IORP II
 - o EIOPA Opinion to EU institutions
- First pensions stress test

Background



- April 2011 Commission's Call for Advice
 - o Harmonised solvency regime for IORPs
- February 2012 EIOPA's advice
 - I. Valuation and solvency requirements
 - II. Governance and supervisory review
 - III. Transparency requirements
- July 2013 Report on quantitative impact study (QIS) for pensions
 - o EIOPA concluded that further work is needed on solvency of IORPs

Revision of the IORP Directive (IORP II)



May 2013	Commission announcement:		
	I. Solvency rules not in IORP II		
March 2014	Commission's IORP II proposal:		
	II. Governance requirements		
	III. Information requirements		
December 2014	Council's general approach		
January 2016	European Parliament ECON Committee's Report		
Now	Trilogue negotiations		

Opinion to EU institutions Three years of further work on solvency of pension funds



- 2013 Quantitative impact study (QIS)
- 2014 Consultation paper

Valuation of technical provisions and sponsor support
 Six examples of supervisory regimes

- 2015 Quantitative assessment (QA)
 o BE, DE, IE, NL, PT and UK
- Today Opinion to the EU institutions
 - o Issued on EIOPA's own initiative
 - o Not intended to interfere with IORP II proposal

Opinion to EU institutions Common framework for risk assessment and transparency



- Maintain current funding requirements in pillar 1
- Common framework in pillar 2/3 of IORP Directive
 - o **Market-consistent balance sheet**, incl. all security and benefit adjustment mechanisms
 - o **Standardised risk assessment** based on common, predefined stress scenarios (0.5% probability of occurrence)
 - o **Public disclosure** of main outcomes accompanied by appropriate explanations
 - Sufficient powers for NSAs to take supervisory action based on conclusions risk assessment
 - o **Proportionate application**, allowing for simplifications

Opinion to EU institutions

Objective view of pension obligations



- Heterogeneous discount rates range from risk-free market rates to expected returns on assets
- Market-consistent technical provisions 27% higher than under national regime



Opinion to EU institutions

Risks and vulnerabilities



- Reliance sponsor support (€1,037bn) and benefit reductions (€363bn)
- Exposure to mostly equity, interest rate and longevity risk
- Sponsor support doubles to €1,737bn and benefit reductions to €727bn under 0.5% probability shock scenarios



Common framework's balance sheet



Standardised risk assessment

Benefits of common framework



- Protection of members and beneficiaries
 - o Better understanding of vulnerabilities and risks
 - o Transparency and scope for supervisory action encourage dialogue and timely adjustments
- Functioning of internal market
 - o Supervisory coordination
 - o Identification and prevention of regulatory arbitrage
 - o Cross-border activity
 - o Cross-sectoral consistency with insurance framework

Pensions stress test Objectives of the first pensions stress test at EU level



- To **produce a comprehensive picture** of the heterogeneous European occupational pensions landscape
- To test resilience of defined benefits (DB) and hybrid pension schemes against adverse market scenarios and increased life expectancy
- To **identify potential vulnerabilities** of defined contribution (DC) schemes
- To reveal areas that require further supervisory focus





- 17 European Economic Area countries with material IORP sectors took part in the exercise
- Threshold for participation: EUR 500 million in assets

DB/hybrid core module	BE, CY, DE, DK, ES, IE, IT, LU, NL, NO, PT, SE, SI, UK	140 IORPs	Over 50% of total assets in almost each country
DC satellite module	AT, CY, ES, IS, IT, NL, PT, SK, UK	64 IORPs	Over 50% of total assets or number of members in almost each country

Pensions stress test

Overview of adverse scenarios for DB/hybrid module



Main stress impacts in adverse market and longevity scenarios

	Adverse market 1	Adverse market 2	Longevity
EU property (price downward shock)	-55%	-36%	-
EU stock prices (price downward shock)	-45%	-33%	-
EU government bonds (spread widening)	120 bps	67 bps	-
Corporate bonds (spread widening)	120 bps	204 bps	-
Euro-dollar exchange rate	+20%	-2%	-
Mortality rates (permanent decrease)	-	-	- 20%



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Pensions stress test Impact stress scenarios on national balance sheet

- IORPs more vulnerable to a severe drop in assets prices (adverse scenario 1)
- IORPs relatively more resilient to the permanent decrease of 20% in mortality rates than to market adverse scenarios



Excess of assets over liabilities

Surplus over capital requirement



ALL NO

Pensions stress test Impact stress scenarios under Common Methodology

- IORPs more sensitive to an abrupt drop in interest rates and increase in inflation rates (adverse scenario 2)
- Shortfalls are covered by future sponsor contributions and/or benefit reductions



Excess of assets over liabilities



Sponsor support & benefit reductions

Note: Excess of assets over liabilities excludes sponsor support and benefit reductions

Way forward



- To develop a deeper understanding of the impact of the pressures in the pensions sector on financial markets and the real economy
- To continue working on a common marketsensitive methodology for the purposes of stress testing
- To continue providing an up-to-date picture of the European Union pensions landscape, including the different prudential mechanisms used to deal with the identified risks and vulnerabilities



Thank you

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